

Municipality of Mississippi Mills

SPECIAL COUNCIL AGENDA

Tuesday, September 22, 2020 6:00 p.m.

Council Chambers, Municipal Office 3131 Old Perth Road

Pages

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- Α. CALL TO ORDER
- B. ATTENDANCE
- C. APPROVAL OF AGENDA
- D. DISCLOSURE OF PECUNIARY INTEREST AND GENERAL NATURE THEREOF
- E. CONSIDERATION OF A CLOSED SESSION None
- F. RISE AND REPORT
- G. DELEGATION, DEPUTATIONS, AND PRESENTATIONS
 - **G.1** Howard Allan, Allan and Partners LLP re: Cost Sharing Agreement **Recommended Motion: THAT** the deputation from Howard Allan, Allan and Partners LLP, re:

Cost Sharing Agreement be received as information.

H. **PUBLIC MEETINGS**

None

SPECIAL REPORTS I.

None

J. **CONFIRMATORY BY-LAW**

Recommended Motion:

THAT By-law 20-087, being a by-law to confirm the proceedings of Council of the Corporation of the Municipality of Mississippi Mills at its special meeting held on the 22nd day of September, 2020 be read, passed, singed and sealed in Open Council this 22nd day of September, 2020.

K. **ADJOURNMENT**

Recommended Motion:

THAT the meeting be adjourned at x:xx p.m.

A. Purpose of the Agreement

- To provide services for the Communities within the Municipalities
- To provide for an apportionment of costs for shared services that is fair and equitable and can change with growth
- Brief history of the agreement

B. Cost Sharing Model Parameters

- Capital versus Operating Costs
- Weighted Assessment versus User Fees
- Weighted Assessment by Poll to account for distance based on community of interest
- Not a complex calculation based on the taxation system in Ontario

C. Review of Mississippi Mills Share of Costs for the Past Nine Years (2012 – 2020)

Vacu	Carleton Place Library		Carleton Place Pool		Carleton Place Recreation	
Year	LIDI	ary	PC	001	Recre	eation
	Amount	Change	Amount	Change	Amount	Change
	\$	%	\$	%	\$	%
2012	45,474		22,491		47,432	
2013	46,414	2.03	22,488	-0.01	47,297	-0.28
2014	46,111	-0.66	21,760	-3.24	47,068	-0.48
2015	45,263	-1.87	19,660	-9.65	39,972	-15.08
2016	46,142	1.91	17,323	-11.89	41,186	3.04
2017	49,575	6.92	17,839	2.98	45,546	10.59
2018	51,033	2.86	21,537	20.73	49,667	9.05
2019	57,555	11.33	22,922	6.43	53,318	7.35
2020	59,974	4.03	28,821	25.74	61,037	14.48
Total	447,541		194,841		432,523	
Total Pa	Total Paid 2012 - 2020			1,074,905		

Totals for Year			
Total Amount	Change		
\$	%		
115,397			
116,199	0.70		
114,939	-1.08		
104,895	-8.74		
104,651	-0.23		
112,960	7.94		
122,237	8.21		
133,795	9.46		
149,832	11.99		
1,074,905			

- Total costs have increased just slightly more than 2.5% per annum during the period for an overall increase of 29.8% over nine years.
- 2012 2019 figures are actual, 2020 as per budget

D. Growth in Assessment for 2012 to 2020

Weighted Assessment Growth – Cost Sharing Portion

	Mississipp	oi Mills	Mississipp South Ra		Carleton F	Place	Beckw	rith
	\$	Increase	\$	Increase	\$	Increase	\$	Increase
2012	338,698,492		197,524,464		1,071,997,537		405,670,609	
2020	529,881,527	56.45%	323,323,877	63.69%	1,668,596,322	55.65%	677,824,566	67.09%

Apportionment of Cost Sharing – Based on Weight Assessment

	Mississippi Mills	Mississippi Mills South Ramsay	Carleton Place	Beckwith	Total
Swimming Pool					
2012	18.65%	0.00%	59.02%	22.33%	100.00%
2020	18.42%	0.00%	58.01%	23.57%	100.00%
Recreation					
2012	0.00%	11.79%	63.99%	24.22%	100.00%
2020	0.00%	12.11%	62.50%	25.39%	100.00%
Library					
2012	0.00%	11.79%	63.99%	24.22%	100.00%
2020	0.00%	12.11%	62.50%	25.39%	100.00%

E. Effective 2020 Tax Rate for Cost Sharing Compared to Mississippi Mills Services

- Assumptions Regarding Calculation
 - o Calculate total Mississippi Mills weighted assessment
 - o Calculate South Ramsay weighted assessment
 - o Calculate tax rate for recreation and library services
 - Calculate tax rate for swimming pool

2020 Assessments \$

Total Mississippi Mills Weighted Assessment 2,119,526,105
 Mississippi Mills Weighted Assessment Allocated to Pool (25%) 529,881,527

On the Demonstrate of Assessment (1997)

• South Ramsay Weighted Assessment 323,323,877

E. Effective 2020 Tax Rate for Cost Sharing Compared to Mississippi Mills Services / continued

Operating Expenses Excluding Capital (2020 Budget)

\$

• Mississippi Mills Municipal Levies (2020)

Library (\$633,844 less cost share of \$59,974)

573,870

o Recreation (excludes community grants)

(\$1,309,995 - \$172,609)

1,137,386

Effective 2020 Tax Rate Excluding Cost Shared Programs

	Recreation	Library
Levy (excluding cost sharing) (\$1,137,386 - \$26,821 - \$61,037)	\$1,047,528	\$573,870
Weighted Assessment	1,796,202,228	1,796,202,228
Effective Tax Rate	0.05832%	0.03195%
Levy per \$300,000 Assessed Household	\$174.96	\$95.85

Effective 2020 Tax Rate For Cost Shared Programs

	Swimming Pool	Recreation	Library
Levy	\$28,821	\$61,037	\$59,974
Weighted Assessment	529,881,527	323,323,877	323,323,877
Effective Tax Rate	0.00544%	0.01888%	0.01855%
Levy per \$300,000 Assessed Household	\$16.32	\$56.63	\$55.65

Effective Overall 2020 Tax Rate For Municipal Levy

	Recreation	Library
Levy Weighted Assessment	\$1,137,386 2,119,526,105	\$633,844 2,119,526,105
Effective Tax Rate	0.05366%	0.02990%
Levy per \$300,000 Assessed Household	\$160.99	\$89.71

F. Observations

• Usage Statistics (as provided by Carleton Place)

Pool Usage – 2019

Lessor	าร	Members	ships	Punch C	ards
Mississippi Mills	30.00%	Mississippi Mills	34.60%	Mississippi Mills	46.10%
Carleton Place	38.00%	Carleton Place	47.60%	Carleton Place	35.79%
Beckwith	26.00%	Beckwith	12.40%	Beckwith	10.29%
Other	6.00%	Other	5.40%	Other	7.82%

Library – 2019

	Active (<	2 years)	Total User	s <5 years
Mississippi Mills	635	10%	1,005	10%
Carleton Place	3,895	58%	5,757	57%
Beckwith	1,710	26%	2,522	25%
Non-Residents	426	6%	742	7%

Recreation – 2019

Activities

Minor Hockey	MTK Hockey	Girls Hockey
Youth Broomball	Ladies Broomball	Old Puckers
Puc Men	Sportsmen Hockey	35+ Hockey
Ottawa Valley Titans	Seniors Skating	Parents & Tots Skating
Almonte Seniors Hockey	Pick Up Hockey	Figure Skating
Mississippi Little League	Carleton Place Soccer Club	Ladies Fastball
CP Mixed Slo Pitch League	Monday Night Mixed Slo	
	Pitch League	

Cost Sharing Agreement Timeline

The following timeline was developed from a review of historical municipal records on cost sharing however it may not reflect all activities.

- June 9, 1987- Almonte Council passes By-law #27-1987 approving entering into the cost sharing agreement developed by Howard Allan's accounting firm.
- September 28, 1987-The agreement is signed between Carleton Place, Almonte,
 Beckwith and Ramsay for recreation, pool and library services. The agreement is not a
 reciprocal agreement, A capital reserve is included for future work and is established at
 3%. Major capital projects are to be included by separate agreements if all parties
 approve. The original agreement is attached.
- A joint cost sharing Committee is formed to discuss shared services. Library services
 does not generally appear to be included in these discussions although there are
 periodic reviews of usage statistics noted in the minutes of these meetings.
- 1996-A separate agreement was entered into for cost sharing related to the new ice surface in Carleton Place
- October 24, 1996-A separate agreement was entered into for cost sharing related to the construction of a ball field in Carleton Place
- 1997/1998-A separate agreement was entered into with Beckwith for cost sharing related to the construction of a ball diamond.
- November 2000 and an addendum in 2001-The agreement was reviewed following amalgamation and includes Mississippi Mills, Carleton Place and Beckwith. This report is also attached.
- 2000/2001-The capital reserve for the pool is increased to 7%
- 2001-A separate cost sharing agreement was entered into for the construction of a soccer field at Notre Dame in Carleton Place
- 2004-A review was conducted by the joint cost sharing Committee of the library portion
 of the cost sharing agreement on a request from the Mississippi Mills Library Board-no
 changes were made.
- February 8, 2005 Resolution 055-05 Mississippi Mills approves that the capital reserve for the pool is increased from 7% to 10%
- Over the course of the agreement, periodic reviews of usage, facilities and projects are discussed by the joint cost sharing committee including consideration of Mississippi Mills recreation capital projects and whether they should be included in a separate agreement.
- May 19, 2015, Mississippi Mills council passed motion 177-15 requesting information on usage statistics of facilities that both Carleton Place and Mississippi Mills residents use

- June 16, 2015, a report is presented to the Committee of the Whole by Mississippi Mills CAO, Diane Smithson on usage statistics
- June 29, 2015, a second report is presented by Mississippi Mills CAO, Diane Smithson to Committee of the Whole on usage statistics.
- June 29, 2015, Mississippi Mills Council passes motion 260-15 to authorize the Mayor and CAO to negotiate a fair and reciprocal cost sharing agreement with Carleton Place.
- January 13, 2016, a report is presented by Mississippi Mills CAO to the joint cost sharing committee requesting that a review of the agreement be undertaken and that Mississippi Mills should enter into a separate agreement with Carleton Place for their residents use of Mississippi Mills facilities and that Mississippi Mills consider entering into a separate cost sharing agreement for the use of Beckwith facilities.
- June 13, 2016, Howard Allan attended a joint cost sharing committee meeting to discuss the cost sharing agreement with the members. The joint cost sharing Committee did not approve of a review of the agreement at the time.
- November 15, 2016, a report is presented to Committee of the Whole by Mississippi
 Mills CAO, Diane Smithson requesting that the Mississippi Mills Public Library Board
 approve the library portion of the cost sharing agreement annually and that they review
 and ratify the agreement annually.
- December 30, 2016 an agreement is entered into between the Carleton Place Public Library Board and the Mississippi Mills Public Library Board for cost sharing.
- March 3, 2020 Council passes resolution 081-20 that Howard Allen be invited to a meeting to review the cost sharing agreement with Council and the Library Board.
- 1987-2020-Mr. Allan and his accounting firm continue to update the cost sharing calculations annually including any changes agreed upon by the parties to the agreement.

File LOYCSA

HOWARD A. ALLAN

Chartered Accountant

22 WILSON STREET WEST, PERTH, ONTARIO K7H 2M9 (613) 267-6580

April 16, 1987

To: The Members of Council, Inhabitants and Ratepayers of the Town of Carleton Place, the Town of Almonte, the Township of Ramsay and the Township of Beckwith:

We have now completed our study to determine a fair and equitable sharing of costs in providing recreation, swimming pool, library and other cultural services to the residents of Almonte, Carleton Place, Beckwith and Ramsay. During the course of this study, we noted there were various limitations. These include the following:

- (i) The study was confined to four municipalities. There is a possibility other Townships such as Drummond, Goulbourn and West Carleton should also share in some of the recreational and cultural costs for this area.
- (ii) Many of the assumptions were somewhat subjective. Although we believe that our role as auditor of the four participating municipalities helped us to be objective as to the facts of this study, there is no question certain assumptions had to be made which could not based on truly objective information.
- (iii) Lack of precedent. In our review of other cost-sharing arrangements, it became clear there were not established cost-sharing formulas from which we could base our model.

Nevertheless, we are suggesting what in our view, is a fair and equitable formula for the sharing of costs in providing recreational and cultural services for neighbouring municipalities. We do not believe it is the perfect formula, but rather one that may be improved in the future. We have enjoyed working on this study for you and will look forward to dealing with any questions you may have.

Yours truly,

Howard A. Allan

enclosure HAA/jhf

COST-SHARING OF RECREATIONAL AND CULTURAL SERVICES STUDY Town of Almonte, Town of Carleton Place, Township of Beckwith, Township of Ramsay

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COST-SHARING OF RECREATIONAL AND CULTURAL SERVICES STUDY TOWN OF ALMONTE, TOWN OF CARLETON PLACE, TOWNSHIP OF BECKWITH, TOWNSHIP OF RAMSAY

Recommendations and Conclusions

- That the basis of the cost-sharing be adjusted taxable property and business assessment.
- II That the Townships of Beckwith and Ramsay prorate their adjusted assessment to account for distance from recreational and cultural facilities.
- III That the participating municipalities include in their adjusted assessment the equivalent assessments for the municipal share of both telephone taxation and grants-in-lieu.
- IV That an apportionment of recreational and cultural net operating costs be based on the total adjusted assessment, including equivalent assessment for a specific area.
- V That the municipality in which the facility is located be responsible for the initial capital cost of the project but that a reserve fund be established to meet future major repairs of the facility.
- VI That the neighbouring municipalities negotiate in good faith the specific services or programs in which to share costs.
- VII That all municipalities have board representation for the services or programs in which they participate.
- VIII That these recommendations be phased in over at least a two to three year period to allow for appropriate planning.

COST SHARING OF RECREATIONAL AND CULTURAL SERVICES STUDY

Purpose of Study

The purpose of this study is to determine a fair and equitable basis for the sharing of costs involved in the providing and maintaining both recreational and cultural facilities and programs, between neighbouring municipalities.

In view of your request to develop a cost-sharing formula, it is not our intent to discuss the advantages or disadvantages of such an agreement but rather to confine our study to the establishing of a suitable formula.

Factors Affecting the Cost-Sharing Formula

A Basis of Cost-Sharing

In the past number of years there have been numerous methods suggested as a basis of cost-sharing. Ideas have included user fees, per household charges, subjective amounts determined by Council and arbitrary percentages of net operating expenses. During the past few weeks, we have contacted various municipalities, provincial officials and certain municipal auditors in an effort to establish an equitable formula. However no one appears to have the definitive answer. Ideas vary depending on the individual whom you are speaking to.

In our view the fairest way to share costs is on the basis of taxable property and business assessment, the basis of municipal taxation. Advantages of using the assessment basis are as follows:

- (i) Consistent with other cost-sharing expenditures such as County and School levies;
- (ii) Reflects the ability of a municipality to pay, taking into account grants-in lieu, commercial and business taxation as well as residential taxation;
- (iii) Assessment is updated on an annual basis reflecting change in the area municipalities;
- (iv) Does not create the practical problems in collecting differing user fees for 'outside' municipalities.

Disadvantages of this sharing basis include:

(i) Does not relate directly to those using the facilities or program. Although this is often seen as being unfair, there would appear to be a much broader question.

Does the municipality have a responsibility to provide recreational and cultural services to its residents?

If the answer is affirmative, then, surely assessment is a reasonable basis as not all residents use schools, County services, day care, fire services etc. on an equal basis. These are paid for on the basis of assessment — the ability to pay.

- (ii) Does not take into account certain residents are a distance from the various facilities. This is a definite problem. Nevertheless in our suggested formula we have attempted to account for this by pro-rating the assessment included in the formula based on distance.
- B Nature of Costs to Share In Capital vs. Operating

There is no clear-cut precedent with respect to this issue - should municipalities share in both operating and capital costs? As a general rule, it is our view that the individual municipality in which the facility is built should cover the initial cost. To do otherwise would mean that a municipality may not be responsible for its own destiny. There is also the question of ownership. It seems that for practical planning purposes, the municipality in which the facility resides should have conrol. Nevertheless, we would not preclude negotiation between neighbouring municipalities on this issue.

Given our view with respect to capital expenditure, we believe that operating expenses should include a replacement reserve fund of three percent of gross operating expenditure to maintain. the facility in its original state. This reserve fund would be classified as an operating expense in which the municipalities would share based on the established formula. This fund would not be used for normal repair and maintenance but rather for capital expenditure as defined by generally accepted accounting principles for Ontario municipalities.

C Areas of Cost-Sharing

There is a broad question of what specific facilities or programs in which municipalities should share. It is clear that there should be a recognition that all municipalities may provide recreational and cultural services. For example, while urban centres may provide arenas, pools, libraries, ball diamonds, etc., rural municipalities may provide cross-country ski trails, ball diamonds, snowmobile trails, etc. It seems clear this issue must be negotiated in good faith by all parties to arrive at a fair conclusion.

D Board Representation

It is clear that all municipalities involved in the cost-sharing must have representation on the boards to which they are contributing. The basis of representation should correlate to the various municipal contributions.



Township of Ramsay Assessment

Assumptions

In order to establish a reasonable weighting of assessment of the township between the two towns, we have split the assessment into polls. In turn we have attempted to estimate on a equitable basis, what portion of the assessment in each poll should be weighted to each town. It is clear this exercise is somewhat subjective and we have made the following assumptions:

(i) The assessment included in Ramsay's base by poll is as follows:

Pol1	1	100%
	2	50%
	3	100%
	4	100%
	5	50%

- (ii)Polls two and four, to the extent their assessment has formed part of the base, have been allocated one-hundred percent (100%) to Almonte. An argument could be made that a portion of poll two should be directed towards Carleton Place but it is our view the amount would not be significant.
- The assessment base of polls one, three and five have been allocated eighty percent (80%) Carleton Place, twenty percent (20%) Almonte. This allocation has been based on our estimate that the assessment of these polls tends to be weighted around Carleton Place as opposed to Almonte. However given that poll three borders Almonte, and a portion of poll one is close by, we made the assumption on an 80/20 split was fair.

PRORATI	ON OF RAMSAY	ASSESSMENT		
	Residentia (page 6)	L Adjusted Commercial	Total Assessment Base 	Total Adjusted Assessment
Po11 2	\$791,707	\$5,327@1.176 \$6,265	\$ 797,972	\$ 398,986(50%)
Pol1 4	\$876,941	\$55,277@1.176 \$65,006	941,947	941,947
Po11 1	\$512,238	\$29,725@1.176 \$34,957	547,195	547,195
Po11 3	\$1,200,983	\$202,717@1.176 \$238,395	1,439,378	1,439,378
Po11 5	\$528,771	\$23,580@1.176 \$27,730	556,501	278,251(50%)
			- \$4-282-993	\$3,605,757

Page 13 of $5_{1}^{$4,282,993}$

\$3,605,757 ======== Conclusion: Percentage of Assessment Used in Area Recreational and Cultural Facilities and Programs Cost-Sharing

3,605,757 ----- = 84.2% 4,289,993

Say 84%

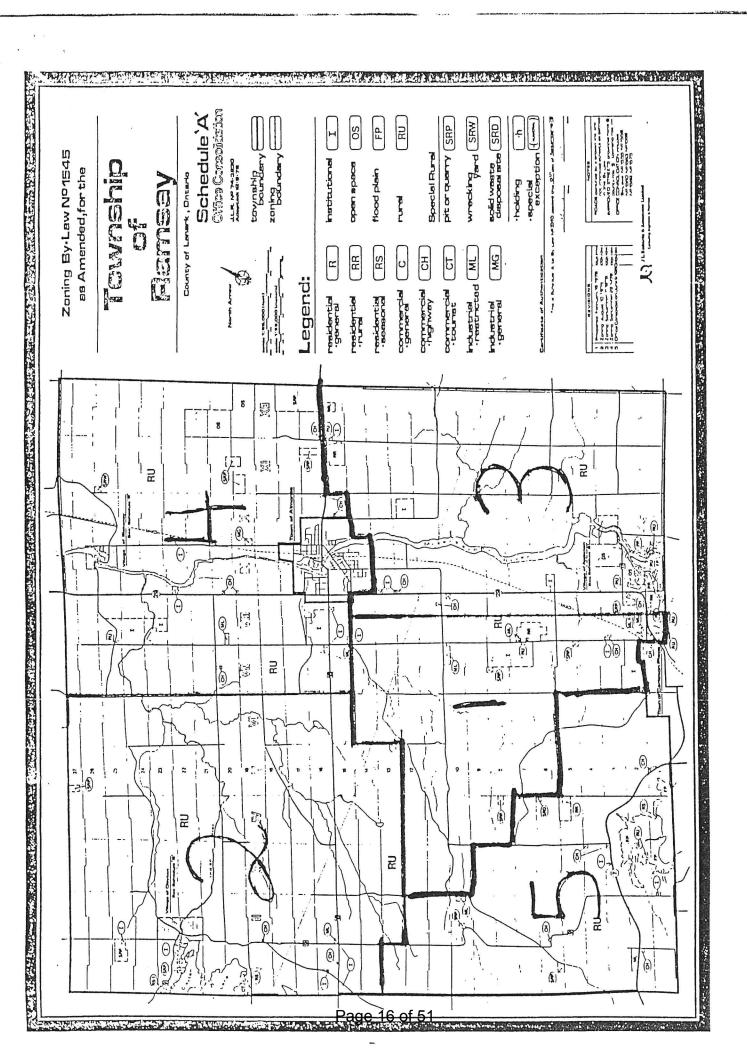
Carleton Place/Almonte Share of Ramsay Assessment Base

			Carlet	on Place		Almonte
Pol1 2			\$		\$	398,986
Po11 4						941,947
Poll 1			43	37,756		109,439
Po11 3			1,1	51,502		287,876
Po11 5			2:	22,601		55,650
				11,859	\$1 ==	,793,898 ======
	Carleton Almonte	Place		11,859 93,898		50.2% 49.8%
			\$3,6 ====	05 , 757		100.0%

Conclusion: Assessment Base should be shared on a 50/50 basis.

Township of Ramsay Assessment By Poll

Poll 1 Residential Public Residential Separate Commercial Public Commercial Separate Business Public Business Separate	451,625 60,613 19,335 105 10,085 200
Poll 2 Residential Public Residential Separate Commercial Public Business Public	757,180 34,527 4,002 1,325
Poll 3 Residential Public Residential Separate Commercial Public Commercial Separate Business Public Business Separate	996,180 175,222 148,735 772 52,980 230
Poll 4 Residential Public Residential Separate Commercial Public Commercial Separate Business Public Business Separate	755,606 121,335 22,849 14,958 8,415 9,055
Poll 5 Residential Public Residential Separate Commercial Public Business Public	479,730 49,041 23,580 6,495



Township of Beckwith Assessment

Assumptions

In order to establish what portion of Beckwith's assessment should be used to establish a cost-sharing formula, we broke down the assessment by poll. In turn we have attempted to estimate on an equitable basis the portion of the assessment that may reasonably use Carleton Place facilities and programs. This is somewhat subjective and we have made the following assumptions:

- (i) Polls seven and six which border Carleton Place have been allocated one hundred percent (100%) to the assesment base.
- (ii) For polls five, four and three, somewhat removed from the town, we have included sixty percent (60%) of the assessment base.
- (iii) Poll one and two, including Prospect and Franktown have been allocated twenty-five percent (25%) to the assessment base. A case could be made that many of the ratepayers here use Richmond, Smiths Falls and Perth as a recreation and cultural centre.

Proration of Beckwith Assessment

	Residential	Adjusted Commercial	Total Assessment Base	Adjusted Assessment Base
Po11 7	\$390,100	\$192,132@1.176 \$225,947	\$ 616,047	\$ 616,047
Pol1 6	\$710,785	\$135,055@1.176 \$158,825	869,610	869,610
Po11 5	\$488,275	\$ 43,875@1.176 \$ 51,597	539,872	323,923(60%)
Po11 4	\$439,490	\$ 22,630@1.176 \$ 26,613	466,103	279,662(60%)
Po11 3	\$642,860	\$ 71,672@1.176 \$ 84,286	727,146	436,288(60%)
Poll 2	\$430,095	\$ 655@1.176 \$ 770	430,865	107,716(25%)
Poll 1	\$537,805	\$ 5,735@1.176 \$ 6,744	544,549	136,137(25%)
			\$4,194,192	\$2,769,383

Conclusion: Percentage of Assessment Used in Area Recreational and Cultural Facilities and Programs Cost-Sharing

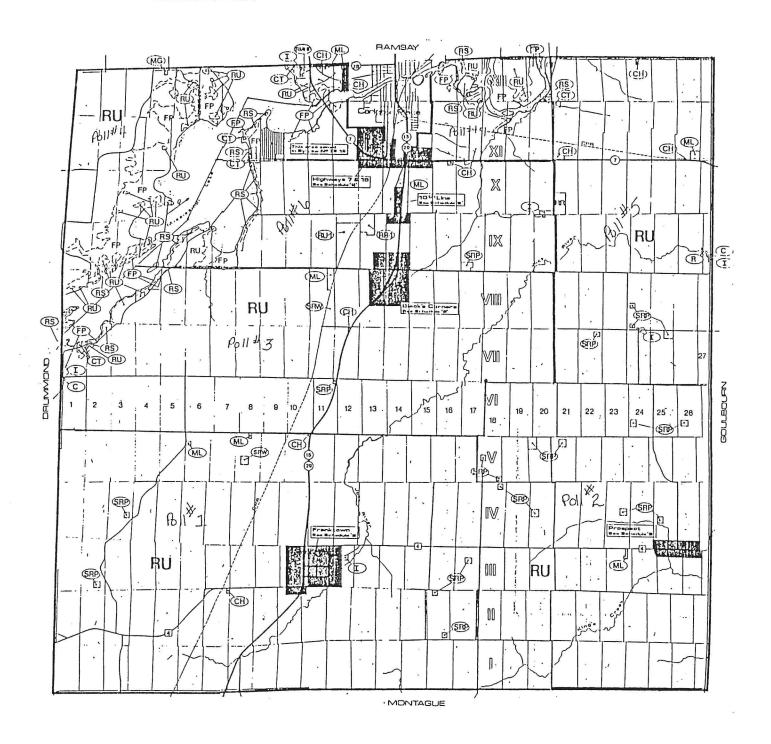
2,769,383 ----- = 66.02% 4,194,192

Say 66%

Township of Beckwith Assessment By Poll

*	
Poll 1 Residential Public Residential Separate Commercial Public Business Public	499,525 38,280 4,385 1,350
Poll 2 Residential Public Residential Separate Commercial Public Business Public	401,385 28,710 505 150
Poll 3 Residential Public Residential Separate Commercial Public Commercial Separate Business Public Business Separate	561,666 81,194 32,652 21,805 10,675 6,540
Poll 4 Residential Public Residential Separate Commercial Public Business Public	387,895 51,595 16,555 6,075
Poll 5 Residential Public Residential Separate Commercial Public Business Public	447,075 41,200 33,755 10,120
Poll 6 Residential Public Residential Separate Commercial Public Business Public	624,780 86,005 101,820 33,235
Poll 7 Residential Public Commercial Separate Commercial Public Business Public	390,100 36,635 130,542 24,955

TOWNSHIP OF BECKWITH



FORMULA FOR COST-SHARING PURPOSES

Basis of Formula

- (i) Calculate total assessments to be used for recreational and cultural purposes. On the basis that the recreation and cultural facilities or programs are located in either Carleton Place or Almonte, their total adjusted assessment (100%) would be included in the formula (Page 12) with the prorated assessments of the townships.
- (ii) In addition, the equivalent assessment of the municipal share of both telephone taxation and grants-in-lieu should be calculated and added to the assessment determined under (i) above. To perform this calculation the dollars raised for telephone taxation and grants-in-lieu are divided by the greater of (a) the actual municipal mill rate or (b) the average municipal mill rate of the four municipalities. This is to ensure a municipality will not be adversely affected for having a low municipal mill rate. The resultant equivalent assessment will be prorated on the same basis as part (i) of the formular noted above. (Page 12).
- (iii) The assessment used for apportionment purposes will be the total adjusted assessment plus the equivalent assessment as calculated under parts (i) and (ii).
- (iv) The recreation and cultural centres would then be established with the appropriate neighbouring municipalities. On the basis of the total assessment for the area, an apportionment formula would then be established for the year.

Based on the figures available to us, we have made the followin calculations:

A CALCULATION OF ASSESSMENT BASE FOR COST-SHARING APPORTIONMENT PURPOSES

,		Carleton Place	Almonte	Beckwith	Ramsay
Adjus	ted assessment	\$8,017,213 (page 12)	\$4,804,430 (page 12)	\$2,769,383 (page 7)	\$3,605,757 (page 3)
Add:	additional equ	ivalent			Ŧ
	assessment (page 13)	801,905	378,409	65,483	719,538
Asses	sment Base	\$8,819.118	\$5,182,839 =======	\$2,834,866 ======	\$4,325,295

B RECOMMENDED APPORTIONMENT FOR RECREATION AND CULTURAL PURPOSES

Carleton Place Area	9	Apportionment %
Carleton Place	\$ 8,819,118	63.8
Beckwith	2,834,866	20.5
Ramsay (50%)	2,162,647	15.7
• **		
	\$13,816,631	100.0
	=========	=====
Almonte Area		
Almonte	\$ 5,182,839	70.6
Ramsay (50%)	2,162,647	29.4
	\$ 7,345,486	100.0
	========	

With regard to services offered only in Almonte or Carleton Place a further modification of assessments would be necessary. For example, if all the neighbouring municipalities wanted to share in the Carleton Place swimming pool a portion of Almonte's adjusted assessment, say fifty per-cent, could be added to the assessment base for pool apportionment purposes. The reverse may be true if Almonte offered certain services not available in Carleton Place. In either case, negotiation in good faith could resolve these issues.

TOWN OF ALMONTE ASSESSMENT

	Taxable		Adjust	ed
Residential	\$3.826,436	@ 1.0	\$3,826,	43 6
Commercial	614,773	@ 1.176	722,	973
Business	216,855	@ 1.176	255,	
	\$4,658,064 ======		\$4,804,	
TOWN OF CARLETON PLAC	E ASSESSMENT	1		
Residential	\$5,573,990	@ 1.0	\$5,573,	990
Commercial	1,491,475	@ 1.176	1,753,	975
Business	586,095	@ 1.176	689,	248
	\$7,651,560 =======		\$8,017,	
ADDITIONAL EQUIVALENT	ASSESSMENT	- ALL MUNICIE	PALITIES	
	Carleton Place	Almonte	Beckwith	Ramsay
(1986 figures) Telephone & Taxation (Municipal Share)	\$ 56,403	\$ 29,763	\$ 8,403	\$ 7,890
Grants in lieu (Municipal Share)	79,945 	24,410	2,372	85,136
×	\$136,348 ======	\$ 54,173 ======	\$ 10,775	\$ 93,026 ======
	170.03	143.16	108.6	108.6
Equivalent Assessment	\$801,905	\$378,409	\$ 99,217	\$856,593
			(66%)	(84%)
			\$ 65,483	\$719,538

Effect of Proposed Recommendation and Conclusions

	Almonte L	ibrary	Carleton Pla	ce Library
	1986 Actual 	Proposed	1986 Actual 	Proposed
Almonte	\$ 57,227(i)	\$ 47,420		
Ramsay	9,940	19,747	\$ 6,998	\$ 13,320
Carleton Place			64,398	54,129
Beckwith			13,446	17,393
	\$ 67,167 ======	\$ 67,167 ======	\$ 84,842 ======	\$ 84,842 ======

⁽i) Net of internal rent.

MEMORANDUM OF AGREEMENT FOR COST SHARING OF RECREATION AND CULTURAL SERVICES IN THE TOWNS OF CARLETON PLACE AND ALMONTE, AND THE TOWNSHIPS OF BECKWITH AND RAMSAY

- (i) That the four municipalities agree to accept the report
 "Cost Sharing of Recreational and Cultural Services" dated
 April 16, 1987 by Howard A. Allan, CA and the formulae
 contained therein with the following adjustments:
 - (a) The assessment included in Ramsay's base by poll is as follows:

Poll 1 80%

2 40%

3 80%

4 80%

5 40%

(b) The assessment included in Beckwith's base by poll is as follows:

Poll 1 15%

2 15%

3 50%

4 50%

5 50%

6 80%

7 80%

(c) That the assessment base for apportionment purposes for 1987 is as follows:

CARLETON PLACE AREA

Carleton Place	\$ 8,819,118	68.9%
Beckwith	2,253,984	17.6%
Ramsay (50%)	1,729,261	13.5%
	\$12,802,363	100.0%
ALMONTE AREA		
Almonte	\$ 5,182,839	75.0%
Ramsay	1,729,261	_25.0%
	\$ 6,912,100	100.0%

- (ii) That the four municipalities agree to calculate revised apportionment percentages on an annual basis, in accordance with updated assessment figures no later than April 30. The calculation will be prepared by a joint committee of the four municipalities or as otherwise agreed.
- (iii) That the cost sharing agreement be phased in over a three year period as follows:

1987

- (a) Determine actual 1986 contribution by townships.
- (b) Calculate proposed 1987 contribution using report formula.
- (c) Calculate 1987 contribution as 1986 contribution plus one-third of difference between 1987 proposed contribution and 1986 actual.

1988

- (a) Calculate proposed 1988 contribution using report formula.
- (b) Calculate actual 1988 contribution as 1986 contribution plus two-thirds of difference between 1988 proposed contribution and 1986 actual.

1989

- (a) Calculate actual 1989 contribution by Ramsay and Beckwith in accordance with the report formulas.
- (iv) That, if for any reason, the townships are unable to pay the towns the entire 1987 contribution as per clause (iii) in 1987, the townships may pay the balance owing by January 31, 1988.
- (v) That the four municipalities agree by joint committee on the cost sharing expenditures and revenues. *
- (vi) That the municipalities agree to consider an alternate agreement for Township recreational and cultural services when required.
- (vii) That the four municipalities agree the recreation and cultural services committees shall have proportional representation.
- * Condition added at request of the Township of Ramsay

 "That the said committee shall have an equal number of representatives from each municipality"

MEMORANDUM OF AGREEMENT

dated this 28th day of September 1987

TOWN OF CARLETON PLACE

Mayor School Clark

TOWN OF ALMONTE



TOWNSHIP OF BECKWITH

Reeve John Sheil

Sporme & Robert

Clerk Porme & Robert

TOWNSHIP OF RAMSAY

Resident

TOWN OF MISSISSIPPI MILLS

Review of 1987 Carleton Place Recreation & Cultural Cost Sharing Agreement November 2000

> Addendum to Report August 2001

> > By:

Allan & Partners Inc.

TOWN OF MISSISSIPPI MILLS

Review of the 1987 Carleton Place Recreation & Cultural Cost Sharing Agreement

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Purpose of the Review

On October 10, 2000 the Council of the Town of Mississippi Mills commissioned Allan & Partners Inc. to review the current Recreation and Cultural Cost Sharing Agreement between The Town of Carleton Place, The Town of Mississippi Mills and The Township of Beckwith. The purpose of the review is to determine the continued validity of the cost sharing arrangement and its formula.

Background Information

The original Memorandum of Agreement for the cost sharing of recreational and cultural services came into effect on September 28, 1987 and the agreement and its formula have been in place since that time. The formula is updated on an annual basis to reflect the most current assessment information available, and is delivered to the municipalities prior to April 30 of each year.

Review Procedures

In order to provide an objective assessment of the Cost Sharing Agreement and its formula, our review included the following procedures:

- A) review of the eligible expenditures of the Town of Carleton Place;
- B) review of the usage of Carleton Place facilities by Mississippi Mills residents;
- C) review of cost / benefit analysis for recreation and cultural services (ie value for money);
- D) review of the formula and its continued validity.

A. Review of Eligible Expenditures

The 2000 budgeted expenditures of the Town of Carleton Place relating to the individual components of the cost sharing formula (recreation, swimming pool and library) are outlined on the following tables.

Table 1 ➤ Town of Carleton Place Recreation

Town of Carleton Place Recreation • 2000 Budgeted Amounts	S
Expenses	
Administration	48,658
Arena	290,508
Arena ▶ Debenture	193,872
· ► Hall	23,225
► Canteen	56,398
Parks and Beaches	82,835
Tennis Program	3,450
Parks Rest and Change Rooms	2,900
Riverside Park Canteen	630
Ball Diamonds	26,804
Soccer Fields	14,465
Special Programs	10,921
Waterfront Programs	15,194
Total Expenses	769,860
Revenues	
Fees and Service Charges	350,130
Hall Rental and Other Charges	37,600
Arena Canteen Sales	88,000
Tennis Fees	3,500
Riverside Canteen Rent	500
Ball Diamond Rental	17,329
Soccer Field Rental	8,968
Special Programs	2,000
Total Revenues	508,027
Net Expenses to be Recovered from Cost Sharing	261,833

Per Cost Sharing Agreement	2000 %	2000 \$
Beckwith	22.87	59,881
Carleton Place	65.22	170,768
Mississippi Mills	11.91	31,184
Total	100.00	261,833

Table 2 ► Town of Carleton Place Swimming Pool

Town of Carleton Place Swimming Pool • 2000 Budgeted Amounts	\$
Expenses	
Administration	318,856
Insurance Claims	446
Canteen Supplies	5,409
Sports Equipment	6,174
Professional Instruction	2,730
Building Maintenance	38,786
Grounds Maintenance	500
Equipment Maintenance	18,660
Plant Operations	62,700
Total Expenses	454,261
Revenues	
Fees	291,161
Canteen Sales	9,088
Sale of Sports Equipment	9,000
Advanced Courses ► Fees	10,215
Total Revenues	319,464
Net Expenses to be Recovered from Cost Sharing	134,797

Per Cost Sharing Agreement	2000 %	2000 \$
Beckwith	20.15	27,161
Carleton Place	57.47	77,468
Mississippi Mills	22.38	30,168
Total	100.00	134,797

Table 3 ➤ Town of Carleton Place Library

Town of Carleton Place Library * 2000 Budgeted Amounts	S
Expenses	
Administration	164,746
Computer services	8,400
Summer Student	2,000
Office Equipment	1,622
Printed Reading Material	41,873
Film Services	117
Video Disk Services	1,000
Service to Shut-Ins	106
Special Presentations	879
Play and Grow Childrens Program	409
Photocopy Services	1,102
Audio Tape Service	334
Building Maintenance	16,868
Grounds Maintenance	2,000
Total Expenses	241,456
Revenues	
Fees and Grants	39,327
Over/Under Prior Year	2,500
Summer Student Grant	2,000
Film Services ► Rent to Others	59
Special Presentations ► Registration Fees	261
Play and Grow Childrens Programs ► Registration	1,148
Photocopy Fees	758
Audio Tape Rental	55
From Reserves	25,000
Total Revenues	71,108
Net Expenses to be Recovered from Cost Sharing	170,348

Per Cost Sharing Agreement	2000 %	2000 \$
Beckwith	22.87	38,959
Carleton Place	65.22	111,101
Mississippi Mills	11.91	20,288
Total	100.00	170,348

In reviewing the eligible expenditures for recreation, we were somewhat surprised to find a line item for Arena Debenture, which when questioned was identified as the debenture amount relating to the new ice surface in the Town of Carleton Place. This specific "capital" item was apparently covered by a separate agreement originating in 1996, which saw the participating municipalities contribute any savings from the recreation area into a reserve for the construction of the new ice surface. In 1998 sufficient savings had accumulated which allowed the second ice surface to proceed with no additional contributions from the participating municipalities above 1997 levels, except for cost of living increases. It is based on this agreement, which has been approved by all participating municipalities, that the debt and interest costs for the second ice surface are now included in the recreation budget.



Generally speaking, the remaining net expenditures to be recovered from cost sharing appear reasonable. There may be certain items, from the Mississippi Mills point of view, that require further review or scrutiny in terms of their inclusion or the level of their inclusion within the budget. For example, expenditure items relating to parks and beaches, while included at a discounted rate of 75% of the gross cost, may require further review and some fine tuning. Another example is the expenditure item relating to waterfront programs. While this item pertains largely to the summer lifeguard program at the town beaches, it may be prudent to reconsider its inclusion in the formula at the full 100% level. These two items are difficult to define in terms of quantifying the usage of these services by Mississippi Mills residents. As such, it becomes necessary to determine, subjectively, a reasonable and acceptable level of cost sharing for these types of services.

The original cost sharing agreement of 1987 contained a clause which indicated that the municipalities would agree, by joint committee, on the revenues and expenditures to be included in the sharing formula. The joint committee was to have proportional representation, based on contributions, for all programs and services for which a municipality was contributing. It is our understanding that this type of arrangement does not formally exist, although we have been advised that inter-municipal meetings and detailed budget information are provided to the cost sharing participants, by the Town of Carleton Place, during the budget process. It would be our recommendation that a formal joint committee arrangement be established, similar to the situation described in the original agreement, if the cost sharing agreement is to be maintained and utilized in the future. This joint committee would be charged with overseeing the functionality of the cost sharing formula and making recommendations to the various Council's regarding changes to its structure.



The original cost sharing agreement also indicated that the initial capital cost of a new project would be the responsibility of the host municipality. The cost sharing formula would then address the requirement of future major repairs of the facility through a capital cost reserve fund. The funding of the capital cost reserve fund is based on a three percent contribution rate on the gross operating expenditures and is classified as an operating expense in which the participating municipalities share based on the established formula. We continue to believe that this is a reasonable approach to the issue of "capital costs" and ownership/control of the facility. This however, does not preclude the municipalities from negotiating or entering into other agreements outside of the cost sharing arrangement for specific capital projects. This type of situation has in fact presented itself in the recent past, with the municipalities cooperating on a couple of capital projects including the new



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soccer complex at the Notre Dame Catholic high School, the baseball field in the Township of Beckwith and the second ice surface in the Town of Carleton Place.

B. Review of Usage of Carleton Place Facilities

The following tables identify usage rates for the individual components of the cost sharing formula. The statistics were provided by the staff of the Town of Carleton Place, at our request. While the cost sharing formula is driven by the assessment base of the contributing municipalities, it is interesting to see just how close the usage statistics relate to the actual 2000 contribution rates identified on the previous tables (Tables 1, 2 and 3 - Net Expenses to be Recovered from Cost Sharing - by service). These statistics tend to speak for themselves in terms of relating usage by Mississippi Mills residents to the contributions made by the municipality to the Town of Carleton Place. While it was not the intent of the cost sharing formula to mirror usage statistics exactly, we believe that this situation illustrates the reasonableness of the sharing arrangement.

Table 4 ► Arena ► Ice Usage

		(1999 Usage - 2000 Statistics)					
Program	Carleton Place	Mississippi Mills %	Beckwith %	Total			
Minor Hockey	69.63	8.90	21.47	100.00			
Other Hockey	64.96	10.27	24.77	100.00			
Figure Skating	53.33	10.56	36.11	100.00			
Broomball	28.09	51.69	20.22	100.00			

G (SI : 2000	(5.00	11.01	22.97	100.00
Cost Sharing ► 2000	65.22	11.91	22.87	100.00

Table 5 ► Swimming Pool

	(1998 Statistics)						
Program	Carleton Place	Mississippi Mills %	Beckwith %	Other %	Total %		
Aquafitness	50.0	29.0	18.0	3.0	100.00		
Drop in Programs	55.0	23.0	19.0	3.0	100.00		
Swim Teams	51.0	27.0	8.0	14.0	100.00		
Lessons	46.0	32.0	16.0	6.0	100.00		
Memberships	47.0	26.0	21.0	6.0	100.00		

Cost Sharing ▶ 2000	57.47	22.38	20.15	100.00

Table 6 ► Library

-	(1999 Usage - 2000 Statistics)				
Program	Carleton Place	Mississippi Mills %	Beckwith %	Total %	
Memberships (2000) Circulation (1999)	59.87 58.97	12.96 11.91	27.17 29.12	100.00 100.00	

Cost Sharing ▶ 2000	65.22	11.91	22.87	100.00
---------------------	-------	-------	-------	--------

While usage statistics are a measurement tool that can be used to partially assess the cost sharing agreement, it is difficult to quantify the usage rates for all service items, as mentioned earlier in our report. Also, as demographics change so to do usage rates for various services. For this reason, we recommend that usage statistics be compiled and updated on a regular basis, to be utilized by the proposed joint committee to continually assess the reasonableness of the cost sharing formula.

C. Cost/Benefit Analysis

The following tables attempt to identify the effective tax rate of the individual services purchased from the Town of Carleton Place versus that of the services provided by the Town of Mississippi Mills. In order to do this, we have identified the impacted assessments, relating to each of the three individual services, based on the 2000 Cost Sharing percentages. In other words, the assessment which presently utilizes the services provided by the Town of Carleton Place has been isolated from the remaining assessment of the Town of Mississippi Mills, and a comparison has been made between the two resulting effective tax rates.

This analysis is based on the following assumptions:

- impacted assessment relating to Carleton Place is taken from the 2000 recommended Cost Sharing Apportionment;
- impacted assessment for Mississippi Mills is Total Weighted Taxable Assessment less amount attributable to Cost Sharing;
- Mississippi Mills Net Contribution from Taxation is net of any budgeted capital costs and the respective Cost Sharing Amounts;
- assessment amounts do not include Grant In Lieu Assessment.

Analysis of Costs for Recreation and Cultural Services

Table 7 ► Recreation

Recreation	2000 Budget Costs	2000 Impacted Assessment	2000 Effective Tax Rate	Tax on \$150,000 CVA
Carleton Place ➤ Cost Sharing	31,184	81,552,687	0.00038238	57.36
Mississippi Mills ► Net Contribution from Taxation	250,510	524,136,951	0.00047795	71.69
Total	281,694	605,689,638	0.00046508	69.76

Table 8 ► Swimming Pool

Swimming Pool	2000 Budget Costs	2000 Impacted Assessment	2000 Effective Tax Rate	Tax on \$150,000 CVA
Carleton Place ► Cost Sharing	30,168	173,655,207	0.00017372	26.06
Mississippi Mills ► Net Contribution from Taxation		432,034,431	0.00000000	0.00
Total	30,168	605,689,638	0.00004981	7.47

Table 9 ➤ Library

Library	2000 Budget Costs	2000 Impacted Assessment	2000 Effective Tax Rate	Tax on \$150,000 CVA
Carleton Place ► Cost Sharing	20,288	81,552,687	0.00024877	37.32
Mississippi Mills ► Net Contribution from Taxation	174,456	524,136,951	0.00033284	49.93
Total	194,744	605,689,638	0.00032152	48.23

Table 10 ► Cost Sharing Services

Cost Sharing Services Versus Mississippi Mills Services	S
Cost Sharing Total	120.73
Mississippi Mills ➤ Net Contribution from Taxation Total	121.62

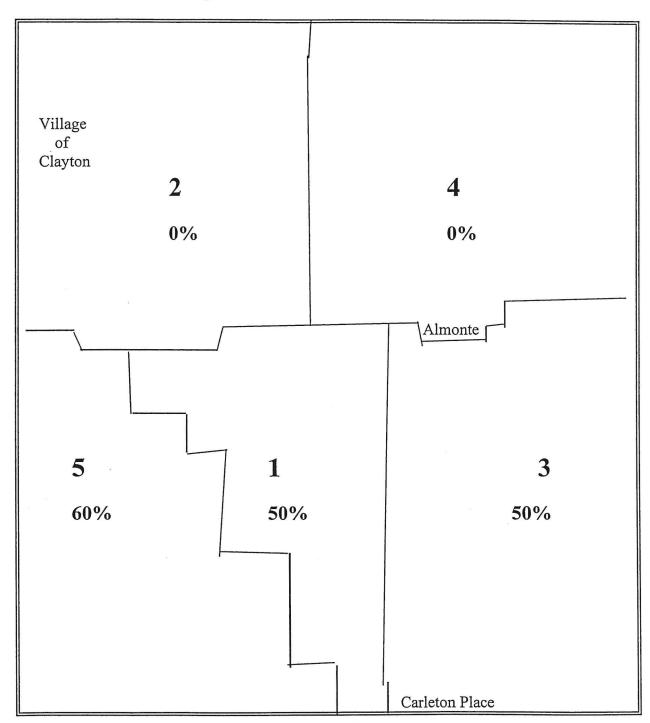
The above information clearly indicates that the cost of the services provided within the Town of Mississippi Mills is very similar to those being purchased from the Town of Carleton Place. In other words, when considering the total assessment of those who utilize services provided by Mississippi Mills versus the assessment of those utilizing Carleton Place services, the tax rate of providing these services is basically the same, regardless where one lives within the Town of Mississippi Mills. It is our belief that instead of subsidizing the Town of Carleton Place's recreation services, the Town of Mississippi Mills is offering a choice of services to its ratepayers across the municipality.

D. Review of The Cost Sharing Formula

The present cost sharing formula is over thirteen years old and came into effect in the fall of 1987. The sharing arrangement has served the participating municipalities well during this time, in providing an equitable basis on which to share the cost of recreation and cultural services which cross municipal boundaries and form their own "communities of interest". We believe that the framework of the cost sharing agreement remains reasonable in today's environment, for some of the same reasons it was adopted over a decade ago. The formula, built on the foundation of taxable assessment, which is the basis of municipal taxation, continues to be valid. The assessment data is updated on an annual basis by the Ontario Property Assessment Corporation and therefore reflects the changes in the contributing municipalities. Also, this type of sharing arrangement eliminates the need for the practical and administrative difficulties of charging differing fees depending on where one resides.

While we believe that the framework of the agreement remains a valid approach to the sharing of costs for recreational and cultural services, the sharing factors of the various polls of Ramsay Ward should be changed. For obvious reasons, mostly relating to the recent amalgamation, these sharing factors should be updated to attempt to reflect a more reasonable trend of migration for recreation and cultural services. While this is undoubtedly a subjective exercise at best, we believe that some reasonable assumptions can be made regarding the direction ratepayers will travel to seek recreation and cultural services. In this regard, we have developed suggested updated sharing factors for the Ramsay Ward polls as illustrated on the attached map.

New Recommended Sharing Factors



Please Note This Map Is Not To Scale

The map of Ramsay Ward (former Township of Ramsay) identifies the approximate poll boundaries utilized for the purpose of the cost sharing formula. We have attempted to update the contributing percentages of assessment, by poll, based on reasonable assumptions of where we believe ratepayers will travel to obtain recreation and library services. In terms of swimming pool services we have estimated the contribution rate to be 25% of the Town of Mississippi Mill's weighted assessment. The reason for this is that swimming pool services should be available to all Mississippi Mills residents and therefore we feel the scope of the participating assessment should not be limited to Ramsay Ward, as in the two other service areas.

The following tables summarize the proposed percentages of assessment to be used for each poll. These have been based on assumptions relating to the potential use of services provided.

Table 11 ➤ Proposed New Sharing Percentages

Wards	Provision of Recreation & Culture Services by % of Assessment			
	Carleton Place Mississippi Mills Total			
Ramsay Ward Assessment				
Poll #1	50	50	100	
Poll #2		100	100	
Poll #3	50	50	100	
Pol1 #4		100	100	
Poll #5	60	40	100	
Almonte Ward Assessment		100	100	
Pakenham Ward Assessment		100	100	

Table 12 ➤ Determination of New Impacted Assessment

	Carleton Place	Mississippi Mills	Total
Ramsay Ward Assessment Poll #1 Poll #2 Poll #3	18,677,642 39,893,285	18,677,642 45,869,354 39,893,286	37,355,284 45,869,354 79,786,571 43,166,918
Poll #4 Poll #5	24,765,920	43,166,918 16,510,613	41,276,533
Almonte Ward Assessment		230,752,497	230,752,497
Pakenham Ward Assessment		127,482,480	127,482,480
Total	83,336,847	522,352,790	605,689,637

Mississippi Mills ► Ramsay Ward

Adjusted Assessment	83,336,847
Grant In Lieu Assessment	1,590,664
Assessment Base ► Cost Sharing	84,927,511

Table 13 ➤ New Apportionment for Cost Sharing Purposes
(Including Applicable Grant In Lieu Assessment)

	Impacted Assessment	New Apportionment %	Present Apportionment %
Recreation			
Carleton Place	455,000,571	65.05	65.22
Beckwith	159,548,058	22.81	22.87
Mississippi Mills ► Ramsay Ward	84,927,511	12.14	11.91
Total	699,476,140	100.00	100.00
Swimming Pool			
Carleton Place	455,000,571	59.19	57.47
Beckwith	159,548,058	20.75	20.15
Mississippi Mills			
(25% of weighted assessment)	154,208,415	20.06	22.38
Total	768,757,044	100.00	100.00
Library			
Carleton Place	455,000,571	65.05	65.22
Beckwith	159,548,058	22.81	22.87
Mississippi Mills ► Ramsay Ward	84,927,511	12.14	11.91
Total	699,476,140	100.00	100.00

While the usage percentages for individual Ramsay Ward polls has changed significantly in the proposed new sharing formula, the overall impact on the cost sharing for the individual components of the agreement is minimal, as illustrated on the above table. This type of change while attempting to update the reasonable migration of individuals towards the provision of the services which they seek, would basically maintain the contribution levels of the participating municipalities at the current 2000 percentages (\$81,640 actual versus \$79,507 proposed).

If we consider the impact of the proposed new sharing formula on a per capita basis, we can see the impact of the cost of these services on the individual user. To do this we have isolated the impacted populations, based on the new recommended sharing factors for Ramsay Ward polls, for the users of Carleton Place services versus Mississippi Mills services.

Table 14 ➤ Impacted Population

Mississippi Mills • Ramsay Ward Poll #	Total Population	Sharing Factor	Cost Sharing Population
1	737	0.50	368.5
2	869		
. 3	1,314	0.50	657.0
4	787		
5	774	0.60	464.4
Total	4,481		1,489.9

Table 15 ► Recreation

Recreation	Mississippi Mills	Cost Sharing
Budgeted 2000 Recreation Costs	250,510	31,184
Impacted Population	9,407	1,490
Recreation Cost Per Capita	26.63	20.92

Table 16 ► Swimming Pool

Swimming Pool	Mississippi Mills	Cost Sharing
Budgeted 2000 Swimming Pool Costs		30,168
Impacted Population (25% of Total Population)	8,173	2,724
Recreation Cost Per Capita	00.00	11.07

Table 17 ► Library

Library	Mississippi Mills	Cos	t Sharing
Budgeted 2000 Library Costs	174,456		20,288
Impacted Population	9,407		1,490
Recreation Cost Per Capita	18.55		13.62

Cost Sharing Services Versus Mississippi Mills Services (Per Capita)	S
Cost Sharing Services	45.61
Mississippi Mills Services	45.18

The above table demonstrates the relative similarity between the per capita costs of the services provided by the Town of Mississippi Mills versus the services provided by the Town of Carleton Place, for the proposed new sharing arrangement. In fact, this analysis further solidifies our belief that the Town of Mississippi Mills is providing a choice of services to its ratepayers across the municipality.

E. Conclusions and Recommendations

Based on our analysis we believe the Recreation and Cultural Cost Sharing Agreement between the Town of Carleton Place, the Town of Mississippi Mills and the Township of Beckwith continues to be a reasonable approach to share in the cost of services which cross municipal boundaries. We believe that the framework of the formula remains valid and have recommended an update to the sharing factors for the Ramsay Ward polls, to update the agreement as a result of amalgamation. We believe that this sharing arrangement has served the municipalities well in the past and are confident that an updated version of this arrangement can continue to serve the current municipalities into the future.

Based on our review we would make the following recommendations:

- (i) an amendment to the cost sharing formula be considered in accordance with this study;
- (ii) that the eligible cost sharing expenditures of the Town of Carleton Place be reviewed, on a regular basis, to ensure they remain reasonable within the framework of the agreement;
- (iii) that a formal joint committee be established, with proportional representation of its participants based on contributions, to oversee the functionality of the cost sharing arrangement and make recommendations to the respective municipal councils/committee regarding budgets and changes to its structure;
- (iv) that usage statistics be compiled and updated on a regular basis, to be utilized by the joint committee to assess the reasonableness of the cost sharing formula;
- (v) that the residents of Pakenham Ward have access to the Carleton Place Pool as other residents of Mississippi Mills under the cost sharing agreement.

MISSISSIPPI MILLS, CARLETON PLACE, BECKWITH Addendum to The Review of 1987 Carleton Place Recreation & Cultural Cost Sharing Agreement

Purpose of the Addendum

After initial review of the draft report (November 2000) we were requested to consider the handling of future recreation facilities built outside the Town of Carleton Place and propose a recommendations for the sharing of the operating costs for such facilities between the participating municipalities.

Assumptions

For the purposes of this addendum we have assumed that any new recreation facility would be located within the Township of Beckwith or the Ramsay Ward of the Town of Mississippi Mills. We believe that this encompasses the "catchment area" or the area in which a new facility might draw users from the three participating municipalities.

Recommended Methodology

In keeping with the "community of interest" philosophy identified in the original report, we continue to recommend a sharing formula based on the framework of the existing cost sharing agreement and calculated using the weighted assessment of each participating municipality.

Recommended Cost Sharing Formula

Town of Carleton Place

Regardless of the location of any new recreation facility it is recommended that the Town of Carleton Place would contribute at a rate of 60% of their weighted assessment base. This loosely approximates 50% of the residential component of the town's assessment base plus the commercial and industrial component. We believe this is a reasonable contribution rate for the town given that the ownership of the facility would lie with the host municipality. Also, the town already enjoys significant recreation infrastructure and is able to offer a wide range of recreation services to the residents of the town and surrounding area. However, we believe it is logical to assume that town residents would enjoy the use of a proposed new facility and that a contribution of this nature is reasonable. In the absence of actual "usage statistics" quantifying or forecasting potential usage is a very subjective exercise, although we believe that our recommendation is a reasonable starting point.

Town of Mississippi Mills

If the Ramsay Ward of the Town of Mississippi Mills were to host a new recreation facility, we would recommend that their contribution be based on 50% of the weighted assessment base for the Town of Mississippi Mills. This rate of contribution loosely approximates the total weighted assessment of the Ramsay Ward and acknowledges that limited recreation infrastructure exists in this area. It does however take into account that significant recreation opportunities exist within the Almonte and Pakenham wards of the town of Mississippi Mills, and that through amalgamation these opportunities are now readily accessible by Ramsay Ward residents.

MISSISSIPPI MILLS, CARLETON PLACE, BECKWITH Addendum to The Review of 1987 Carleton Place Recreation & Cultural Cost Sharing Agreement

In the event that a new recreation facility were located in the Township of Beckwith, we would recommend that the Town of Mississippi Mills' contribution be limited to the contribution rate of the existing cost sharing formula. Based on the 2001 cost sharing calculations, the contribution rate would be 12.10% of the eligible operating costs.

Township of Beckwith

If the Township of Beckwith were to host a new recreation facility we would recommend that their contribution rate be based on 100% of their weighted assessment base. This takes into account that limited recreation infrastructure currently exists within the township and that residents presently obtain a large portion of recreation services from outside the municipality, namely from the Town of Carleton Place. Also, this rationale maintains the prevailing notion surrounding ownership with the host municipality contributing the bulk of the operating costs.

In the event that a new recreation facility were located in the Ramsay Ward of the Town of Mississippi Mills, we would recommend that the Township of Beckwith's contribution be limited to the contribution rate of the existing cost sharing formula. Based on the 2001 cost sharing calculations, the contribution rate would be 23.09% of the eligible operating costs.

The following tables summarize the relevant weighted assessment calculations and the resulting proposed contribution rates by location. All of this information has been taken from the 2001 recreation cost sharing calculation, prepared by Allan and Partners Inc.

Impact of Recommendations

Assessment Base for Operational Cost Sharing ▶ New Recreation Facilities ▶ By Location

	Carleton Place	Beckwith	Mississippi Mills
Weighted Assessment	449,075,450	319,952,757	630,147,926
Grant in Lieu Assessment	14,686,870	266,497	9,600,173
Assessment Base (AB)	463,762,320	320,219,254	639,748,099

MISSISSIPPI MILLS, CARLETON PLACE, BECKWITH Addendum to The Review of 1987 Carleton Place Recreation & Cultural Cost Sharing Agreement

Municipality	Assessment Share	S	Apportionment				
Facilities Located in the Town of Carleto	Facilities Located in the Town of Carleton Place (excluding Pool)						
Carleton Place	existing CSA	463,762,320	64.81				
Beckwith	existing CSA	165,232,760	23.09				
Mississippi Mills	existing CSA	86,579,614	12.10				
		715,574,694	100.00				
Facilities Located in Beckwith Township							
Beckwith	AB x 100.00%	320,219,254	47.38				
Carleton Place	AB x 60.00%	278,257,392	41.17				
Mississippi Mills	AB x 12.10%	77,409,520	11.45				
		675,886,166	100.00				
Facilities Located in the Town of Mississ	ippi Mills						
Mississippi Mills	AB x 50.00%	319,874,050	47.60				
Carleton Place	AB x 60.00%	278,257,392	41.40				
Beckwith	AB x 23.09%	73,938,626	11.00				
4 4		672,070,067	100.00				

Conclusion

Based on our analysis we believe that the recommended rationale for the sharing of operating costs of a new recreation facility located outside the Town of Carleton Place is a sound and logical starting point. We feel that the recommendation builds on the strengths of the current recreation cost sharing formula and continues to be a reasonable approach to the sharing of costs for services which cross municipal boundaries.

Beckwith > Assessment/Weighted Assessment By Poll

Property		Transition	Weighted		Adjusted
Class	Assessment	Ratio	Assessment	Factor	Assessment
Poll 1 ► 15%					
Residential/Farm	41,280,232	1.000000	41,280,232	0.15	6,192,035
Commercial	381,090	1.506800	574,226	0.15	86,134
Commercial ► VU/EL	25,235	1.054760	26,617	0.15	3,993
Industrial	60,000	3.302100	198,126	0.15	29,719
Industrial > VU/EL		2.146365		0.15	
Farmlands	1,375,335	0.250000	343,834	0.15	51,575
Managed Forests		0.250000		0.15	
Total	43,121,892		42,423,035		6,363,455
Poll 2 ► 15%					
Residential/Farm	38,844,739	1.000000	38,844,739	0.15	5,826,711
Commercial		1.506800		0.15	,
Commercial ► VU/EL		1.054760		0.15	
Industrial	45,375	3.302100	149,833	0.15	22,475
Industrial > VU/EL	1 640 775	2.146365	410.044	0.15	
Farmlands Managed Forests	1,643,775	0.250000 0.250000	410,944	0.15	61,642
Managed Forests	57,211	0.230000	14,303	0.15	2,145
Total	40,591,100		39,419,818		5,912,973
D 11.2 FOC	1				
Poll 3 ► 50%				7	
Poll 3 ► 50% Residential/Farm	48,099,828	1.000000	48,099,828	0.50	24,049,914
Residential/Farm Commercial	1,916,200	1.506800	2,887,330	0.50	1,443,665
Residential/Farm Commercial Commercial > VU/EL	1,916,200 55,605	1.506800 1.054760	2,887,330 58,650	0.50 0.50	1,443,665 29,325
Residential/Farm Commercial Commercial > VU/EL Industrial	1,916,200 55,605 39,219	1.506800 1.054760 3.302100	2,887,330 58,650 129,505	0.50 0.50 0.50	1,443,665 29,325 64,753
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL	1,916,200 55,605 39,219 55,896	1.506800 1.054760 3.302100 2.146365	2,887,330 58,650 129,505 119,973	0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands	1,916,200 55,605 39,219 55,896 1,362,368	1.506800 1.054760 3.302100 2.146365 0.250000	2,887,330 58,650 129,505 119,973 340,592	0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests	1,916,200 55,605 39,219 55,896 1,362,368 5,138	1.506800 1.054760 3.302100 2.146365	2,887,330 58,650 129,505 119,973 340,592 1,285	0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands	1,916,200 55,605 39,219 55,896 1,362,368	1.506800 1.054760 3.302100 2.146365 0.250000	2,887,330 58,650 129,505 119,973 340,592	0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests Total Poll 4 > 50%	1,916,200 55,605 39,219 55,896 1,362,368 5,138 51,534,254	1.506800 1.054760 3.302100 2.146365 0.250000 0.250000	2,887,330 58,650 129,505 119,973 340,592 1,285 51,637,163	0.50 0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642 25,818,581
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests Total Poll 4 > 50% Residential/Farm	1,916,200 55,605 39,219 55,896 1,362,368 5,138 51,534,254 32,212,345	1.506800 1.054760 3.302100 2.146365 0.250000 0.250000	2,887,330 58,650 129,505 119,973 340,592 1,285 51,637,163	0.50 0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642 25,818,581
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests Total Poll 4 > 50% Residential/Farm Commercial	1,916,200 55,605 39,219 55,896 1,362,368 5,138 51,534,254 32,212,345 767,800	1.506800 1.054760 3.302100 2.146365 0.250000 0.250000 1.000000 1.506800	2,887,330 58,650 129,505 119,973 340,592 1,285 51,637,163 32,212,345 1,156,921	0.50 0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642 25,818,581 16,106,173 578,461
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests Total Poll 4 > 50% Residential/Farm Commercial Commercial > VU/EL	1,916,200 55,605 39,219 55,896 1,362,368 5,138 51,534,254 32,212,345 767,800 162,000	1.506800 1.054760 3.302100 2.146365 0.250000 0.250000 1.000000 1.506800 1.054760	2,887,330 58,650 129,505 119,973 340,592 1,285 51,637,163 32,212,345 1,156,921 170,871	0.50 0.50 0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642 25,818,581 16,106,173 578,461 85,436
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests Total Poll 4 > 50% Residential/Farm Commercial Commercial > VU/EL Industrial	1,916,200 55,605 39,219 55,896 1,362,368 5,138 51,534,254 32,212,345 767,800	1.506800 1.054760 3.302100 2.146365 0.250000 0.250000 1.000000 1.506800 1.054760 2.146365	2,887,330 58,650 129,505 119,973 340,592 1,285 51,637,163 32,212,345 1,156,921	0.50 0.50 0.50 0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642 25,818,581 16,106,173 578,461
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests Total Poll 4 > 50% Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL	1,916,200 55,605 39,219 55,896 1,362,368 5,138 51,534,254 32,212,345 767,800 162,000 342,365	1.506800 1.054760 3.302100 2.146365 0.250000 0.250000 1.506800 1.054760 2.146365 3.302100	2,887,330 58,650 129,505 119,973 340,592 1,285 51,637,163 32,212,345 1,156,921 170,871 1,130,523	0.50 0.50 0.50 0.50 0.50 0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642 25,818,581 16,106,173 578,461 85,436 565,262
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests Total Poll 4 > 50% Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands	1,916,200 55,605 39,219 55,896 1,362,368 5,138 51,534,254 32,212,345 767,800 162,000	1.506800 1.054760 3.302100 2.146365 0.250000 0.250000 1.000000 1.506800 1.054760 2.146365 3.302100 0.250000	2,887,330 58,650 129,505 119,973 340,592 1,285 51,637,163 32,212,345 1,156,921 170,871	0.50 0.50 0.50 0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642 25,818,581 16,106,173 578,461 85,436
Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL Farmlands Managed Forests Total Poll 4 > 50% Residential/Farm Commercial Commercial > VU/EL Industrial Industrial > VU/EL	1,916,200 55,605 39,219 55,896 1,362,368 5,138 51,534,254 32,212,345 767,800 162,000 342,365 568,090	1.506800 1.054760 3.302100 2.146365 0.250000 0.250000 1.506800 1.054760 2.146365 3.302100	2,887,330 58,650 129,505 119,973 340,592 1,285 51,637,163 32,212,345 1,156,921 170,871 1,130,523	0.50 0.50 0.50 0.50 0.50 0.50 0.50 0.50 0.50 0.50	1,443,665 29,325 64,753 59,987 170,296 642 25,818,581 16,106,173 578,461 85,436 565,262

Beckwith > Assessment/Weighted Assessment By Poll/continued

Property Class	Assessment	Transition Ratio	Weighted Assessment	Factor	Adjusted Assessment
Poll 5 > 50%	25 429 146	1 000000	25 429 146	0.50	17.710.072
Residential/Farm Commercial	35,438,146 1,495,851	1.000000 1.506800	35,438,146 2,253,948	0.50 0.50	17,719,073
Commercial > VU/EL	134,090	1.054760	141,433	0.50	1,126,974 70,716
Industrial	43,205	3.302100	142,667	0.50	71,334
Industrial ► VU/EL	15,205	2.146365		0.50	71,554
Farmlands	4,535,858	0.250000	1,133,965	0.50	566,982
Managed Forests	14,700	0.250000	3,675	0.50	1,838
Total	41,661,850		39,113,834		19,556,917
Poll 6 > 80%					
Residential/Farm	70,854,425	1.000000	70,854,425	0.80	56,683,540
Commercial	1,269,500	1.506800	1,912,883	0.80	1,530,306
Commercial > VU/EL	31,500	1.054760	33,225	0.80	26,580
Industrial		3.302100		0.80	
Industrial ► VU/EL		2.146365		0.80	
Farmlands	1,166,975	0.250000	291,744	0.80	233,395
Managed Forests		0.250000		0.80	
Total	73,322,400		73,092,276		58,473,821
Poll 7 > 80%					
Residential/Farm	36,692,730	1.000000	36,692,730	0.80	29,354,184
Commercial	843,861	1.506800	1,271,530	0.80	1,017,224
Commercial > VU/EL	26,239	1.054760	27,676	0.80	22,141
Industrial		3.302100		0.80	
Industrial ► VU/EL		2.146365		0.80	
Farmlands	687,970	0.250000	171,993	0.80	137,594
Managed Forests		0.250000		0.80	
Pipeline	765,000	1.686300	1,290,020	0.80	1,032,016
Total	39,015,800		39,453,948		31,563,158
Total ► Beckwith Ward	323,299,896		319,952,757		165,095,247

Carleton Place ► Assessment/Weighted Assessment

Property Class	Assessment	Transition Ratio	Weighted Assessment
Residential/Farm	331,518,350	1.000000	331,518,350
Multi-Residential	7,455,545	2.279300	16,993,424
Commercial	49,594,109	1.506800	74,728,403
Commercial ► VU/EL	3,303,597	1.054760	3,484,502
Industrial	3,414,159	3.302100	11,273,894
Industrial > VU/EL	334,103	2.146365	717,107
Large Industrial	1,764,000	3.302100	5,824,904
Large Industrial ► VU/EL		2.146365	
Farmlands	201,500	0.250000	50,375
Shopping Centre	615,930	1.506800	928,083
Shopping Centre ► VU/EL		1.054760	
Pipeline	2,109,000	1.686300	3,556,407
Total	400,310,293		449,075,450

APPENDIX C

Mississippi Mills > Assessment/Weighted Assessment

Property Class	Assessment	Transition Ratio	Weighted Assessment
Residential/Farm	513,149,267	1.000000	513,149,267
Multi-Residential	7,712,860	2.279300	17,579,922
Commercial	28,372,476	1.506800	42,751,647
Commercial > VU/EL	445,405	1.054760	469,795
Industrial	2,828,625	3.302100	9,340,403
Industrial ► VU/EL	204,669	2.146365	439,294
Farmlands	37,603,414	0.250000	9,400,854
Managed Forest	927,184	0.250000	231,796
Shopping Centre		1.506800	
Pipeline	21,814,000	1.686300	36,784,948
Total	613,057,900		630,147,926

Mississippi Mills - Assessment/Weighted Assessment By Poll - Ramsay Ward

Property Class	Assessment	Transition Ratio	Weighted Assessment	Factor	Adjusted Assessment
Poll 1 > 50%		-			
Residential/Farm	35,746,405	1.000000	35,746,405	0.50	17,873,203
Multi-Residential		2.279300		0.50	
Commercial	564,610	1.506800	850,754	0.50	425,377
Commercial ► VU/EL	57,963	1.054760	61,137	0.50	30,569
Industrial	306,892	3.302100	1,013,388	0.50	506,694
Industrial ► VU/EL	38,108	2.146365	81,794	0.50	40,897
Farmlands	3,446,880	0.250000	861,720	0.50	430,860
Managed Forests	20,547	0.250000	5,137	0.50	2,568
Total	40,181,405		38,620,335		19,310,167
Poll 2 ➤ 0%					-
Residential/Farm	44,778,054	1.000000	44,778,054	0.00	
Multi-Residential	710,000	2.279300	1,618,303	0.00	
Commercial	192,747	1.506800	290,431	0.00	
Commercial > VU/EL		1.054760		0.00	
Industrial		3.302100		0.00	
Industrial ► VU/EL		2.146365		0.00	
Farmlands	2,230,296	0.250000	557,574	0.00	
Managed Forests	131,108	0.250000	32,777	0.00	
Total	48,042,205		47,277,139		·
Poll 3 ► 50%					
Residential/Farm	69,572,181	1.000000	69,572,181	0.50	34,786,091
Multi-Residential		2.279300		0.50	
Commercial	1,832,920	1.506800	2,761,844	0.50	1,380,922
Commercial ► VU/EL	11,400	1.054760	12,024	0.50	6,012
Industrial	1,623,783	3.302100	5,361,894	0.50	2,680,947
Industrial ► VU/EL		2.146365		0.50	
Farmlands	7,354,093	0.250000	1,838,523	0.50	919,262
Managed Forests	4,413	0.250000	1,103	0.50	552
Pipeline	799,000	1.686300	1,347,354	0.50	673,677
Total	81,197,790		80,894,923		40,447,462

Mississippi Mills - Assessment/Weighted Assessment By Poll - Ramsay Ward/continued

Property Class	Assessment	Transition Ratio	Weighted Assessment	Factor	Adjusted Assessment
Poll 4 ► 0%					
Residential/Farm	39,917,220	1.000000	39,917,220	0.00	
Multi-Residential	, , , , , , , , , , , , , , , , , , , ,	2.279300		0.00	`
Commercial	894,497	1.506800	1,347,828	0.00	
Commercial > VU/EL	29,452	1.054760	31,065	0.00	
Industrial	160,126	3.302100	528,752	0.00	
Industrial ► VU/EL		2.146365		0.00	
Farmlands	6,693,350	0.250000	1,673,338	0.00	
Managed Forests	10,800	0.250000	2,700	0.00	
Total	47,705,445		43,500,902		
Poll 5 ► 60%					
Residential/Farm	40,214,303	1.000000	40,214,303	0.60	24,128,582
Multi-Residential	, ,	2.279300		0.60	
Commercial	991,394	1.506800	1,493,832	0.60	896,299
Commercial > VU/EL		1.054760		0.60	
Industrial	49,400	3.302100	163,124	0.60	97,874
Industrial ► VU/EL		2.146365		0.60	
Farmlands	2,153,665	0.250000	538,416	0.60	323,050
Managed Forests	28,463	0.250000	7,116	0.60	4,269
Total	43,437,225		42,416,791		25,450,075
Total ► Ramsay Ward	260,564,070		252,710,091	. ,	85,207,704

Grant In Lieu Assessment/Weighted Assessment

Municipality	Property Class	Assessment	Transition Ratio	Weighted Assessment
Carleton Place	Commercial > Full Commercial > General Commercial > VU/EL Industrial > Full Industrial > VU Multi-Residential > Full Residential/Farm > Full Residential/Farm > General	2,062,077 694,000 34,100 23,200 4,463,000 164,600 34,500	1.506800 1.506800 1.054760 3.302100 2.146365 2.279300 1.000000	3,107,138 1,045,719 112,602 49,796 10,172,516 164,600 34,500
	Total	7,475,477		14,686,871
Mississippi Mills	Commercial > Full Commercial > General Commercial > VU/EL Industrial > Full Industrial > VU/EL > Full Multi-Residential > Full Residential/Farm > Full Residential/Farm > General	4,709,850 54,905 52,722 53,278 811,000 308,500	1.506800 1.506800 1.054760 3.302100 2.146365 2.279300 1.000000 1.000000	7,096,802 57,912 174,093 114,354 1,848,542 308,500
	Total	5,990,255		9,600,173
Beckwith	Commercial ► Full Commercial ► General Commercial VU/EL ► Full Commercial VU/EL ► General Industrial ► Full Multi-Residential ► Full Residential/Farm ► Full Residential Farm ► General	34,000 24,000 92,900 11,800 53,000	1.506800 1.506800 1.054760 1.054760 3.302100 2.279300 1.000000 1.000000	51,231 25,314 97,987 38,965 53,000
	Total	215,700		266,497